

BROWN TO GREEN: 2019

THE G20 TRANSITION TOWARDS A NET-ZERO EMISSIONS ECONOMY

UNITED STATES





The United States (US) greenhouse gas (GHG) emissions are - per capita - more than double the G20 average.

The level of total GHG emissions (excl. land use) has basically not decreased (1990-2016).

Trend

Greenhouse gas (GHG) emissions (incl. land use) per capita1 (tCO₂e/capita)

Data for 2016 Source: CAT 2019; PRIMAP 2018; World Bank 2019











The US is not on track for a 1.5°C world.

The US's fair-share range is below 1,760 MtCO₂e by 2030 and below -2,319 MtCO₂e by 2050. Under current policies, emissions would only be limited to 6,252-6,406 MtCO₂e by 2030; the US's NDC would limit its emissions to 5,284-5,760 MtCO₂e by 2025. 1.5°C-compatibility can be achieved via strong domestic emissions reductions, supplemented with contributions to global emissions-reduction efforts. All figures are drawn from the Climate Action Tracker and exclude land use.

1.5°C compatible pathway²

(MtCO₂e/year)



Recent developments3



The 2019 Affordable Clean Energy rule cancelled specific emissions reduction targets in the power sector for individual states.



Until April 2019, the US has offered about 378m acres of public area for fossil fuel drill leasing.



The US Climate Alliance is growing, with, in July 2019, the Montana governor being the 25th governor to join.

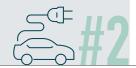
opportunities for enhancing climate ambition³ The US has the fourth highest per capita emissions in the G20.

→ Adopt a goal of climate neutrality by 2050 at the



US transport emissions per capita are four times the G20 average and have increased by 3% from 2013-2018.

Adopt a goal of 100% sales of emission free cars by 2035.



The US generates only 17% of its electricity from renewables.

Aggressively support the growth of renewable generation capacity, using best practice from several states, such as California and Texas.



This country profile is part of the **Brown to Green 2019** report. The full report and other G20 country profiles can be downloaded at: http://www.climate-transparency.org/g20-climate-performance/g20report2019

UNITED STATES -SOCIO-ECONOMIC CONTEXT



Human Development Index

The Human Development Index reflects life expectancy, level of education, and per capita income. The US ranks among the highest countries.

Data for 2017 | Source: UNDP 2018



Gross Domestic Product (GDP) per capita

(PPP US\$ const. 2018, international)

62,641

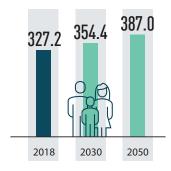
Data for 2018 | Source: World Bank 2019



Population projections

(millions)

The US population is expected to increase by about 18% by 2050.



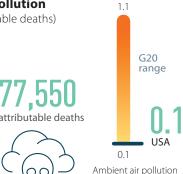
Source: World Bank 2019

Death through ambient air pollution

(total ambient air pollution attributable deaths)

Almost 78,000 people die in the US every year as a result of outdoor air pollution, due to stroke, heart disease, lung cancer and chronic respiratory diseases. Compared to total population, this is one of the lowest levels in the G20.

Data for 2016 Source: World Health Organization 2018



Ambient air pollution attributable death rate per 1,000 population per year, age standardised

JUST TRANSITION³

In June 2019 the US EPA formally replaced the Obama-era Clean Power Plan with the 'Affordable Clean Energy Rule', ostensibly aiming to "continue to reduce emissions while providing affordable and reliable energy for all Americans".

Contrary to President Trump's rhetoric, there has been little evidence of the promised resurgence in coal employment. Coal power sector employment declined by 7.2% in 2018, although solar power employment also declined by 3.2%, despite 11 GW capacity increase; however, this was partially offset by job growth in wind and other renewables.

Much of the US 'just transition' discourse has focused on proposals for a 'Green New Deal', which broadly aims to address climate change and

economic inequality. A Green New Deal resolution was released in congress in February, which included calls for 100% of power supply from "clean, renewable, and zero-emission energy sources", in addition to greater mitigation action in the energy efficiency and transport sectors, and a range of social reforms in line with the broader principles of a just transition. The resolution was poorly received by the AFL-CIO labour union, and was ultimately voted down in the senate. However, the underlying concept remains widely supported, in varying form and fervour, among climate justice activists, general civil society, and some political actors.

Legend for all country profiles

Trends



The trends show developments over the past five years for which data are available

The thumbs indicate assessment from a climate protection perspective.

Decarbonisation Ratings⁴

These ratings assess a country's performance compared to other G20 countries. A high scoring reflects a relatively good effort from a climate protection perspective but is not necessarily 1.5°C compatible.



Policy Ratings⁵

The policy ratings evaluate a selection of policies that are essential pre-conditions for the longer-term transformation required to meet the 1.5°C limit.



For more information see the Annex and Technical Note

MITIGATION BIG PICTURE

UNITED STATES

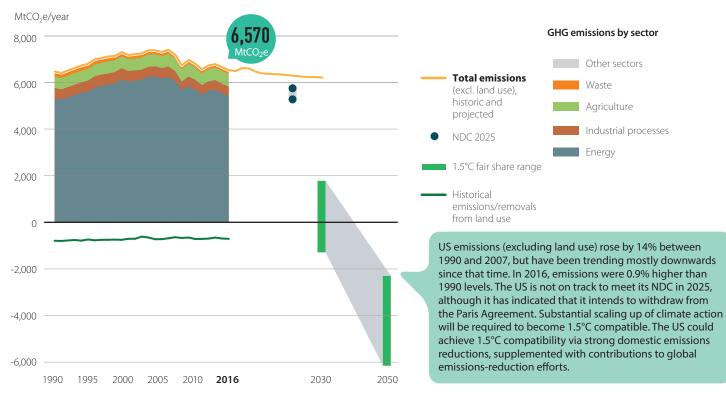


US GHG emissions have increased by 1% (1990-2016) and the government's climate targets are not in line with a 1.5°C pathway.

In 2030, global GHG emissions need to be 45% below 2010 levels and reach net zero by 2070.

Source: IPCC SR1.5 2018

Total GHG emissions across sectors²



Source: PRIMAP 2018: CAT 2019

Nationally-determined contribution (NDC): Mitigation

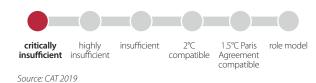
Targets	Intends to achieve an economy-wide target of reducing its GHG emissions by 26%-28% below its 2005 level by 2025, and to make best efforts to reduce its emissions by 28%
Actions	Actions specified (sectors: energy, transport, buildings, waste)

Source: UNFCCC, NDC of respective country

Long-term strategy (LTS) to be submitted to the UNFCCC by 2020

Status	Submitted to UNFCCC
2050 target	No 2050 target; exploring options for -80% or more below 2005 levels
Interim steps	-17% in 2020 and -26-28% in 2025 compared to 2005 levels
Sectoral targets	_

Climate action tracker (CAT) evaluation of NDC²



The US administration has signalled its intent to withdraw from the Paris Agreement and has stalled implementation of its NDC.

Source: UNFCCC, LTS of respective country

MITIGATION ENERGY



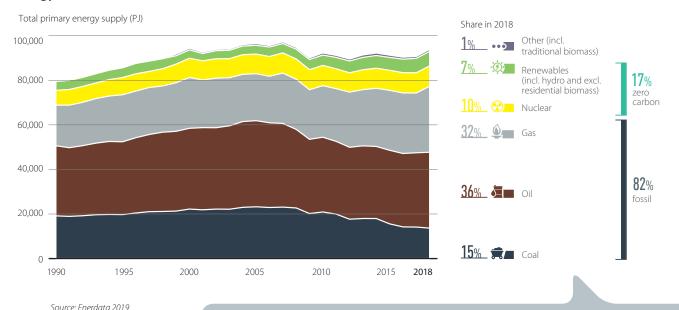
UNITED STATES

Fossil fuels still make up around 82% of the US energy mix (counting power, heat, transport fuels, etc). The proportion of coal in the energy mix has decreased in the last decade, but replaced with gas rather than renewables.

The share of fossil fuels globally needs to fall to 67% of global total primary energy by 2030 and to 33% by 2050 and to substantially lower levels without Carbon Capture and Storage.

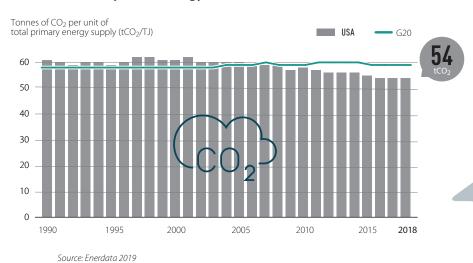
Source: IPCC SR1.5 2018

Energy mix7



This graph shows the fuel mix for all energy supply, including energy used for electricity generation, heating, cooking, and transport fuels. Fossil fuels (oil, coal and gas) still make up 82% of the US energy mix, which is also the G20 average. Coal energy has declined slightly but has been replaced with other fossil fuels. The share of renewables has barely changed over the last decades.

Carbon intensity of the energy sector



Rating of carbon intensity compared to other G20 countries⁴



Source: own evaluation

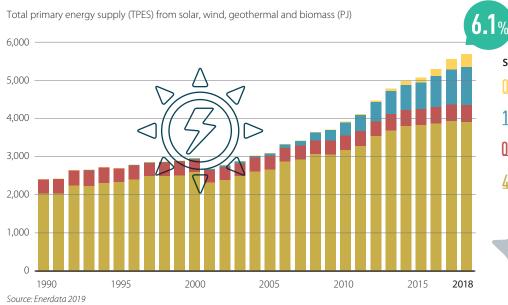
Carbon intensity shows how much CO₂ is emitted per unit of energy supply. The carbon intensity of the US energy sector has slightly decreased over the past 15 years to 54tCO₂/TJ, reflecting the declining proportion of coal in the energy mix. The level is slightly below the G20 average.

MITIGATION ENERGY



UNITED STATES

Solar, wind, geothermal and biomass development8



Share of TPES in 2018

0.35% **滦**■ Solar

1.06% - Wind

0.48% Geothermal

4.16 % Biomass, excl. traditional biomass

Solar, wind, geothermal and biomass account for 6% of US energy supply – the G20 average is 6%. In the last five years, the share of these sources in total energy supply has increased by around 18%, much less than the G20 average (+29% 2013-2018). Bioenergy (for electricity, biofuels for transportation and heat) makes up the largest share.

Rating of share in TPES compared to other G20 countries⁴



Rating current level (2018) medium

Source: own evaluation

Energy supply per capita

Total primary energy supply per capita (GJ/capita)

288 Jusa

98 G20 average The level of energy supply per capita is closely related to economic development, climatic conditions and the price of energy.

At 288 GJ/capita, energy supply per capita in the US is almost three times the G20 average, and is declining only slightly (-2%, 2013-2018).

Trend (2013-2018)





Data for 2018 | Source: Enerdata 2019; World Bank 2019

Rating of energy supply per capita compared to other G20 countries⁴





MITIGATION ENERGY



UNITED STATES



The US has one of the highest levels of energy use per capita in the G20, and energy-related CO_2 emissions decreased only by 1% in the past five years. They need to drop significantly to get on a 1.5°C pathway.

Global energy and process-related CO_2 emissions must be cut by 40% below 2010 levels by 2030 and reach net zero by 2060.

\$1.5°C°

Source: IPCC SR1.5 2018

Energy intensity of the economy

(TJ/PPP US\$2015 million)



Trend (2013-2018)

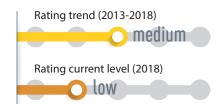
/ -10%

/ -12%

Data for 2018 | Source: Enerdata 2019; World Bank 2019

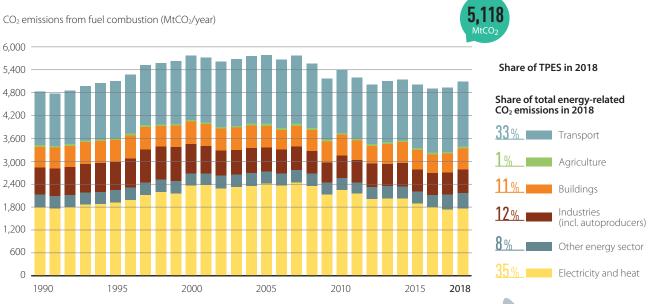
This indicator quantifies how much energy is used for each unit of GDP. This is closely related to the level of industrialisation, efficiency achievements, climatic conditions or geography. The US energy intensity is above the G20 average and has decreased slightly less (-10%, 2013-2018).

Rating of energy intensity compared to other G20 countries⁴



Source: own evaluation

Energy-related CO₂ emissions⁹



The largest driver of overall GHG emissions are CO_2 emissions from fuel combustion. In the US, they have remained stable in the past decade with only small ups and downs. The electricity and heat sector is the largest contributor (at 35%), followed by transport at 33%.

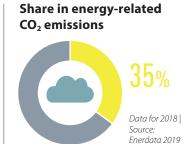
Source: Enerdata 2019

MITIGATION POWER SECTOR



UNITED STATES

The US still produces 28% of electricity from coal. There are no plans for a coal phase-out, which is not in line with a 1.5°C limit. Also, long-term policies for renewables are lacking.

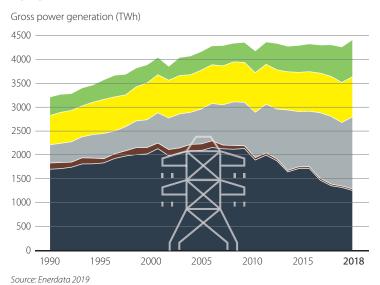


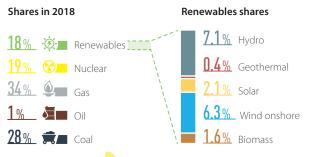
Coal must be phased out in the EU/OECD no later than 2030, in the rest of the world no later than 2040. Electricity generation needs to be decarbonised before 2050, with renewable energy the most promising option.5

Source: IPCC SR1.5 2018; Climate Analytics 2016; Climate Analytics 2019

STATUS OF DECARBONISATION

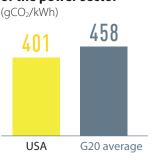
Power mix





The US is increasingly producing power from renewables. They make up 17.5% of the power mix (G20 average is 25%), with large hydro having the largest share (7%), followed by wind (6%). The share of coal in the power mix has dropped to 28%. However, it has mostly been replaced by gas, which now accounts for 34% of the power mix.

Emissions intensity of the power sector (gCO₂/kWh)



Data for 2018 | Source: Enerdata 2019

Trend (2013-2018)



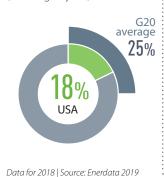


Rating of emissions intensity compared to other G20 countries4



Share of renewables in power generation



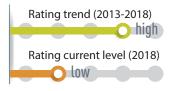


Trend (2013-2018)





Rating of share of renewables compared to other G20 countries4



Source: own evaluation

For each kilowatt hour of electricity, 401 gCO₂ are emitted in the US. This is slightly below the G20 average, but still high. Emission intensity has dropped by 18% in the past five years (2013-2018), reflecting the declining share of coal power.

MITIGATION POWER SECTOR



UNITED STATES

POLICIES⁵

Renewable energy in the power sector



The US has no 2050 target for renewable energy, and the 2019 Affordable Clean Energy rule repealing the Clean Power Plan does not include specific emissions reduction targets in the power sector for states any longer. Federal clean energy tax credits and support policies at state level are in place.

Source: own evaluation

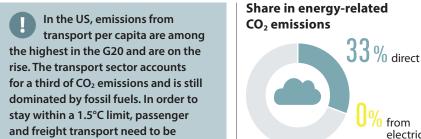
Coal phase-out in the power sector



The US does not have a coal phase-out plan. Under the 2019 Affordable Clean Energy Rule, states have three years to develop plans to limit CO₂ at their coal-fired power plants. Despite government support, the coal industry is declining, mostly in the face of lower costs and abundant natural gas and renewable energy.

Source: own evaluation

MITIGATION TRANSPORT SECTOR



Data for 2018 | Source: Enerdata 2019

The proportion of low-carbon fuels in the transport fuel mix must increase to about 60% by 2050.



Source: IPCC SR1.5 2018

STATUS OF DECARBONISAT

Transport energy mix

Final energy consumption of transport

decarbonised.

by source (PJ/year) 28.000 24.000 20,000 16,000 12,000 8,000 4,000 1990 1995 2000 2010 2015 2018

Share in 2018

6.3 % Biofuels

0.1 % Electricity

0.2 % Gas 93.4 % **5** oil

0.0 %

★ Coal

Source: Enerdata 2019

Electricity and biofuels make up only 6.5% of the energy mix in transport the G20 average is equally low at 6%.

MITIGATION TRANSPORT SECTOR

UNITED STATES

STATUS OF DECARBONISATION (continued)

Transport emissions per capita¹⁰

(tCO₂/capita,

excl. aviation emissions)



Data for 2018 Source: Enerdata 2019; World Bank 2019 Trend (2013-2018)

+4%

G20 average

Rating of transport emissions compared to other G20 countries4



Source: own evaluation

Aviation emissions per capita¹¹

(tCO₂/capita)

Per capita emissions from aviation are almost five times the G20 average and continue to rise.



Source: Enerdata 2019; IEA 2018

Trend (2011-2016)



4 10%

Rating of aviation emissions compared to other G20 countries4



Source: own evaluation

Motorisation rate

(vehicles per 1,000 inhabitants)

89% of the kilometres that people travel are by car, and almost 90% of people in the US have a car.



Data for 2016 | Source: Agora 2018

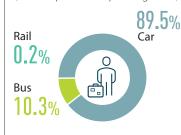
Market share of electric vehicles in new car sales

2.5%

Data for 2018 | Source: IEA 2019

Passenger transport

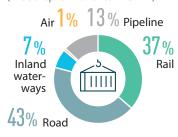
(modal split in % of passenger km)



Data for 2015 | Source: Agora 2018

Freight transport

(modal split in % of tonne-km)



Data for 2015 | Source: Agora 2018

POLICIES'

Phase out fossil fuel cars



The US has no target to phase out fossil fuel cars. In August 2018, the government proposed freezing Obama-era fuel efficiency rules instead of raising them each year between 2020 and 2026. It is currently working on a revised plan. There are tax credits for electric vehicles (EVs), but 24 states have imposed EV fees, eg higher annual registration costs.

Phase out fossil fuel heavy-duty vehicles



The US does not have a strategy for reducing emissions from freight transport, but has energy efficiency standards for heavy-duty vehicles (HDVs) in place. The US, together with Canada, are the first in the world to extend emission regulations of trucks to the trailers they pull, although in 2017 the US Court of Appeals stayed the implementation after legal challenges filed by the trailer industry.

Source: own evaluation

Modal shift in (ground) transport



The US has no long-term strategy for a modal shift. It developed several programmes to shift to public and non-motorised transport for passengers, eg investments in transit rail and bus or support for pedestrian and bicycles. Its SmartWay Initiative supports companies to move goods more cleanly and efficiently.



The president's budget proposal for 2020 would eliminate federal funding for Amtrak long-distance trains.

Source: own evaluation

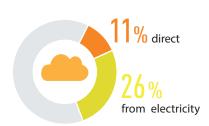
MITIGATION BUILDINGS SECTOR



UNITED STATES

US building emissions including heating, cooking and electricity use make up over a third of total CO₂ emissions. Per capita, building-related emissions are by far the highest in the G20. Strategies for reducing energy use in the building sector are largely missing.

Share in energy-related CO₂ emissions



Data for 2018 | Source: Enerdata 2019

Global emissions from buildings need to be halved by 2030, and be about 80% below 2010 levels by 2050, achieved mostly through increased efficiency, reduced energy demand and electrification in conjunction with complete decarbonisation of the power sector.

Source: IEA ETP B2DS scenario assessed in IPCC SR1.5 2018

STATUS OF DECARBONISATION

Building emissions per capita

(incl. indirect emissions) (tCO₂/capita)



Trend (2013-2018)

-13.7%

Rating of building emissions compared to other G20 countries4

Rating trend (2013-2018) high Rating current level (2018) o very low

Source: own evaluation

Residential buildings: energy use per m²

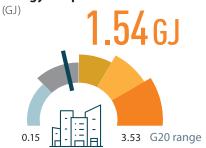
(GJ) 0.91 G20 range 0.17

Data: vear different per country | Source: ACEEE 2018

Data for 2018 | Source: Enerdata 2019; World Bank 2019

The US has by far the highest level of building-related emissions per capita in the G20. In contrast to the G20 average, the US has reduced the level by 14% (2013-2018).

Commercial and public buildings: energy use per m²



Data: year different per country | Source: ACEEE 2018

Building emissions are largely driven by how much energy is used in heating, cooling, lighting, household appliances, etc. In the US, energy use per m² is in the middle range of the G20 countries.

Near-zero energy new buildings



The US has no strategy for making new buildings near zero energy. The US Better Building Initiative aims to make buildings 20% more energy efficient by the 2020s. Building codes exist in the majority of states. In California, nearly all new homes are required to have solar panels and high-efficiency design from 2020.



Compliance with building codes and standards is voluntary.

Source: own evaluation

Renovation of existing buildings



The US has no long-term strategy for energy retrofitting of existing buildings. State or provincial codes apply to two-thirds of the population.

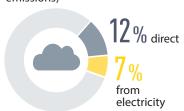
MITIGATION INDUSTRY SECTOR



UNITED STATES

Industry-related emissions make up almost a fifth of CO₂ emissions in the US. The level has not dropped in the last decade and policies to promote energy efficiency in the sector are so far insufficient.

Share in energy-related CO₂ emissions (not including process emissions)



Data for 2018 | Source: Enerdata 2019

Global industrial CO₂ emissions need to be reduced by 65-90% from 2010 levels by 2050.



Source: IPCC SR1.5 2018

STATUS OF DECARBONISATION

Industry emissions intensity¹²

(tCO2e/US\$2015 GVA)



-10.2%

Carbon intensity of cement production¹³

(kgCO₂/tonne product)



Data for 2015 | Source: CAT 2019

Carbon intensity of steel production13

(kgCO₂/tonne product)



Data for 2015 | Source: CAT 2019

Trend (2011-2016)

-11.9%

Rating of emissions intensity compared to other G20 countries4

Rating trend (2011-2016)



Source: own evaluation

When comparing industrial emissions with the gross value added (GVA) from the industry sector, the US performs comparatively well within the G20.

Steel production and steelmaking are significant GHG emission sources, and are challenging to decarbonise. The US steel industry is less emission intensive than the world average, while the cement industry lies above the world average.

Energy efficiency



Mandatory energy efficiency policies in the US cover only 11-25% of industrial total energy use in 2017. At federal level, voluntary energy efficiency certification for industry exists but there are no mandatory standards. Several states have emission trading schemes in place.



MITIGATION LAND USE



UNITED STATES

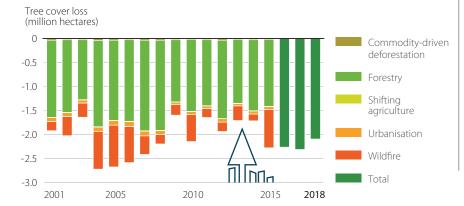


In order to stay within the 1.5°C limit, the US needs to make the land use and forest sector a net sink of emissions, eg by halting the expansion of residential areas and by creating new forests.

Global deforestation needs to be halted and changed to net CO₂ removals by around 2030.

Source: IPCC SR1.5 2018

Gross tree cover loss by dominant driver14



(Net) zero deforestation



The 2015-2020 Forest Plan aims to sustain the country's forests but no quantitative national target exists. In March 2019, the president signed a public lands Bill adding 1.3 million acres of new wilderness.

Source: own evaluation

Source: Global Forest Watch 2019

Note: 2000 tree cover extent | >30% tree canopy | these estimates do not take tree cover gain into account

From 2001 to 2018, the US lost 38.2Mha of tree cover, equivalent to a 14% decrease since 2000. This does not take tree-cover gain into account. Forestry and wildfires are the main causes of forest loss.

MITIGATION AGRICULTURE

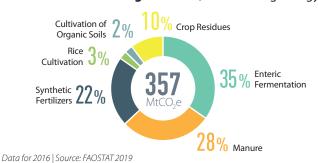


US agricultural emissions come mainly from digestive processes in animals, livestock manure, and the use of synthetic fertilizers. A 1.5°C pathway requires dietary shifts, increased organic farming, and less fertilizer use.

Global methane emissions (mainly enteric fermentation) need to decline by 10% by 2030 and by 35% by 2050 (from 2010 levels). Nitrous oxide emissions (mainly from fertilzers and manure) need to be reduced by 10% by 2030 and by 20% by 2050.

Source: IPCC SR1.5 2018

GHG emissions from agriculture (not including energy)



In the US, the largest sources of non-energy GHG emissions in the agricultural sector are digestive processes in animals (enteric fermentation), livestock manure, and the use of synthetic fertilizers. A shift to organic farming, more efficient use of fertilizers, and diet changes could help reduce emissions.

ADAPTATION

UNITED STATES

- → The US is vulnerable to climate change and adaptation actions are needed.
- → On average, 451 fatalities and losses amounting to US\$48.7 billion occur yearly due to extreme weather events.
- → With global warming, society and its supporting sectors are increasingly exposed to severe climate events, such as an increasing heatwave frequency.
- → With a 3°C warming, the US would experience around 40 days per year when temperatures reach higher than 35°C.



ADAPTATION POLICIES

The US administration has signalled its intent to withdraw from the Paris Agreement and has stalled implementation of its NDC.

Nationally-determined contribution: Adaptation				
Targets	Not mentioned			
Actions	Not mentioned			

Source: UNFCCC, NDC of respective country

National adaptation strategies

						Field	ls of a	action	ı (sec	tors)					
Document name	Publication year	Agriculture	Biodiversity	Coastal areas & fishing	Education & research	Energy & industry	Finance & insurance	Forestry	Health	Infrastructure	Tourism	Transport	Urbanism	Water	M&E process (reporting frequency)
U.S. Environmental Pro- tection Agency Climate Change Adaptation Plan	2014	x		x	x	x		x	x			x		x	Implementation Plan to measure and evaluate effectiveness over time, periodically adjusted

Source: own research



UNITED STATES

ADAPTATION NEEDS

Climate Risk Index for 1998-2017

Impacts of extreme weather events in terms of fatalities and economic losses that occured

Global Climate Risk Index 2019 | All numbers are averages (1998-2017)



Source: Germanwatch 2018

The US has already been struck by extreme weather events such as storms, heat waves, floods, hurricanes and heavy rain. As highlighted by the numbers from the Climate Risk Index, such extreme weather events result in fatalities and economic losses. Climate change is expected to worsen the intensity, frequency and impacts of such events.

Exposure to future impacts at 1.5°C, 2°C and 3°C

		1.5°C	2°C	3°C
Water	% of area with increase in water scarcity			
	% of time in drought conditions			
Heat & Health	Heatwave frequency			
// (!)	Days above 35°C			

Source: own research

Agriculture	Maize	Reduction in crop duration		
		Hot spell frequency		
		Reduction in rainfall		
	Soybean	Reduction in crop duration		
		Reduction in rainfall		
	Wheat	Reduction in crop duration		
		Hot spell frequency		
		Reduction in rainfall		

Overall, with rising temperatures, all sectors are adversely affected. In the water sector, water scarcity and time spent in drought conditions increases significantly. Heat wave frequency drastically increases together with an increase in the number of days when temperatures are above 35°C.

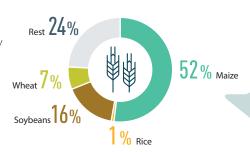
Impact ranking scale



Blank cells signify that there is no data available

National crop production

(share in % of total production quantity in tonnes)



Maize, soybeans and wheat experience a drastic reduction in crop duration. Whereas soybeans and maize are impacted by an increase in rainfall, wheat experiences a reduction. For maize there is a slight increase in hot spell frequency; this increase is more drastic for wheat.

Data for 2017 | Source: FAOSTAT 2019

FINANCE

UNITED STATES



US fossil fuel subsidies totalled US\$7 billion in 2017, mostly for petroleum and gas. Some states have implemented carbon pricing schemes and financial policies for supporting the shift from brown to green.

Investment into green energy and infrastructure needs to outweigh fossil fuel investments by 2025.



Source: IPCC SR1.5 2018

The US administration has signalled its intent to withdraw from the Paris Agreement and has stalled implementation of its NDC.

Nationally-determined contribution: Finance

Conditionality	Not applicable
Investment needs	Not specified
Actions	Not mentioned
International market mechanisms	At this time, the US does not intend to utilise international market mechanisms to implement its 2025 target

Source: UNFCCC, NDC of respective country

Financial policy and regulation supporting a brown to green transition

Through policy and regulation governments can overcome challenges to mobilising green finance, including: real and perceived risks, insufficient returns on investment, capacity and information gaps.

Category	Instruments	Objective	Under discussion/ implementation	Not identified
Green Financial Principles	N/A	This indicates political will and awareness of climate change impacts, showing where there is a general discussion about the need for aligning prudential and climate change objectives		
		in the national financial architecture.		

			Mandatory	Voluntary	Under discussion	Not identified
Enhanced super- visory review,	Climate risk disclosure requirements	Disclose the climate-related risks to which financial institutions are exposed				x
risk disclosure and market discipline	Climate-related risk assessment and climate stress-test	Evaluate the resilience of the financial sector to climate shocks				х
Enhanced capital and liquidity	Liquidity instruments	Mitigate and prevent market illiquidity and maturity mismatch				x
requirements	Lending limits	Limit the concentration of carbon-intensive exposures				x
		Incentivise low carbon-intensive exposures				х
	Differentiated Reserve Requirements	Limit misaligned incentives and canalise credit to green sectors				x

Source: own research



Although no federal-level green financial policy or regulation has been identified, there is some state alignment with TCFD (Task Force on Climate-related Financial Disclosures) recommendations in both California (California Department of Insurance) and Washington state.

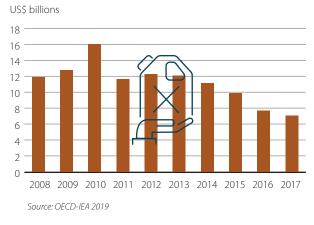
FINANCE

UNITED STATES

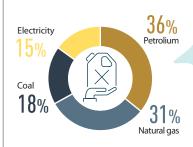
Fiscal policy levers

Fiscal policy levers raise public revenues and direct public resources. Critically, they can shift investment decisions and consumer behaviour towards low-carbon, climate-resilient activities by reflecting externalities in prices.

Fossil fuel subsidies



Subsidies by fuel type

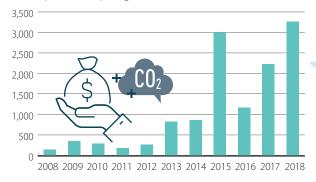


Data for 2017 | Source: OECD-IEA 2019

In 2017, US fossil fuel subsidies totalled US\$7.1bn (compared to US\$11.9bn in 2008 and the last decade's peak of US\$16 in 2010). Of the subsidies identified, 82% were for the consumption of fossil fuels, with the remainder for production. The highest amount of subsidies quantified were for petroleum, at US\$2.5bn, followed by natural gas at US\$2.2bn. The largest subsidy is the home energy assistance programme for low-income households (US\$1.4bn).

Carbon revenues

Carbon revenues (US\$ millions) from explicit carbon pricing schemes

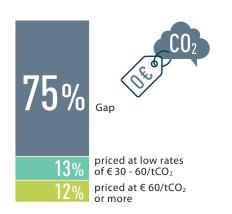


Source: I4CE 2019

From 2008 to 2018, six state and regional emissions trading schemes began operation in California, Connecticut, Massachusetts, New Jersey and Oregon, priced between US\$7/tCO $_2$ and US\$15/tCO $_2$. In 2018, the schemes generated US\$3bn in California, and US\$239 million in Connecticut (other estimates are missing).

Carbon pricing gap¹⁵

% of energy-related CO₂ emissions



Only 25% of the US CO₂ emissions are priced at EUR30 or higher (the low-end benchmark), creating a carbon pricing gap of 75%. This gap is slightly higher than the G20 average of 71%. The price covers not only explicit carbon taxes but also specific taxes on energy use and the price of tradable emission permits.

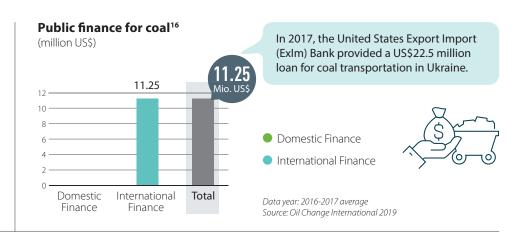
Data for 2015 | Source: OECD 2018

FINANCE

UNITED STATES

Public finance

Governments steer investments through their public finance institutions including via development banks, both at home and overseas, and green investment banks. Developed G20 countries also have an obligation to provide finance to developing countries and public sources are a key aspect of these obligations under the UNFCCC.



Commitments to restrict public finance to coal and coal-fired power¹⁷

MDB level	National development agencies and banks	Domestic export credit agencies	Export credit restriction in OECD
-	X	X	X
X ves	• no	not applica	.hle

Comment

In September 2013, the United States, together with the Nordic countries, released a policy ending public financing for new coal-fired power plants overseas (through multilateral development banks (MDBs) and bilateral finance) except in rare circumstances. Prior treasury guidance precluding support for coal projects via MDBs has been replaced by Trump administration.

Source: own research

Provision of international public support¹⁸

The US did not provide a third biennial report to the UNFCCC, but has instead provided provisional data to the UNFCCC. In 2015-2016 this data shows it to be the 5th largest bilateral climate finance contributor and 2nd largest contributor to multilateral climate change funds in absolute terms (although these rankings fall relative to GDP). It also shows a relatively stable contribution since the 2013/14 period. The Trump administration has made it clear it will not contribute to the Green Climate Fund (under the Obama administration US\$3 billion was pledged and US\$1 billion transferred, but further transfers have since been halted).

Obligation to provide climate finance under UNFCCC







Bilateral climate finance contributions

contribution (mn US\$, 2015-2016)

2,200.3

Annual average

Т	heme of	support	
Mitigation	Adaptation	Cross- cutting	Other
77%	16%	7%	0%

Source: Country reporting to UNFCCC

Multilateral climate finance contributions

See Technical Note for multilateral climate funds included and method to attribute amounts to countries

Source: Country reporting to UNFCCC

Annual average
contribution
(mn US\$, 2015-2016)

_ / /	7	
/ıh	3.7	
TU	U. /	

Theme of support					
Mitigation	Adaptation	Cross- cutting	Other		
n/a	n/a	n/a	n/a		

Core/General Contributions

Annual average contribution (mn US\$, 2015-2016)

Source: Country reporting to UNFCCC

ENDNOTES



- 'Land use' emissions is used here to refer to land-use, land use change and forestry (LULUCF). The Climate Action Tracker (CAT) derives historical LULUCF emissions from the UNFCCC Common Reporting Format (CRF) reporting tables data converted to the categories from the IPCC 1996 guidelines, in particular separating Agriculture from Land use, land-use change and forestry (LULUCF), which under the new IPCC 2006 Guidelines is integrated into Agriculture, Forestry, and Other Land Use (AFOLU).
- 2) The 1.5°C fair share ranges for 2030 and 2050 are drawn from the CAT, which compiles a wide range of perspectives on what is considered fair, including considerations such as responsibility, capability, and equality. Countries with 1.5°C fair-share ranges reaching below zero, particularly between 2030 and 2050, are expected to achieve such strong reductions by domestic emissions reductions, supplemented by contributions to global emissions-reduction efforts via, for example, international finance. On a global scale, negative emission technologies are expected to play a role from the 2030s onwards, compensating for remaining positive emissions.

The CAT's evaluation of NDCs shows the resulting temperature outcomes if all other governments were to put forward emissions reduction commitments with the same relative ambition level.

- The 2030 projections of GHG emissions are from the CAT's June 2019 update and are based on implemented policies, expected economic growth or trends in activity and energy consumption.
- The CAT methodology does not consider GHG emissions from LULUCF due to the large degree of uncertainty inherent in this type of data, and alsoto ensure consistency and comparability across countries.
- 3) See the Brown to Green 2019 Technical Note for the sources used for this assessment.
- 4) The Decarbonisation Ratings assess the relative performance across the G20. A high scoring reflects a relatively good efforts from a climate protection perspective but is not necessarily 1.5°C compatible. The ratings assess both the 'current level' and 'recent developments' to take account of the different starting points of different G20 countries. The 'recent developments' ratings compare developments over the last five available years (often 2013 to 2018).
- 5) The selection of policies rated and the assessment of 1.5°C compatibility are informed by the Paris Agreement, the Special Report on 1.5°C of the International Panel on Climate Change (2018), and the Climate Action Tracker (2016): 'The ten most important short-term steps to limit warming to 1.5°C'. The table below displays the criteria used to assess a country's policy performance. See the Brown to Green Report 2019 Technical Note for the sources used for this assessment.

On endnote 5)	low	— medium	high	frontrunner
Renewable energy in power sector	No policy to increase the share of renewables	Some policies	Policies and longer-term strategy/ target to significantly increase the share of renewables	Short-term policies + long-term strategy for 100% renewables in the power sector by 2050 in place
Coal phase-out in power sector	No target or policy in place for reducing coal	Some policies	Policies + coal phase-out decided	Policies + coal phase-out date before 2030 (OECD and EU28) or 2040 (rest of the world)
Phase out fossil fuel cars	No policy for reducing emissions from light-duty vehicles	Some policies (e.g. energy/ emissions performance standards or bonus/malus support)	Policies + national target to phase out fossil fuel light-duty vehicles	Policies + ban on new fossil- based light-duty vehicles by 2035 worldwide
Phase out fossil fuel heavy-duty vehicles	No policy	Some policies (e.g. energy/ emissions performance standards or support)	Policies + strategy to reduce absolute emissions from freight transport	Policies + innovation strategy to phase out emissions from freight transport by 2050
Modal shift in (ground) transport	No policies	Some policies (e.g. support programmes to shift to rail or non-motorised transport)	Policies+ longer-term strategy	Policies + longer-term strategy consistent with 1.5°C pathway
Near zero-energy new buildings	No policies	Some policies (e.g. building codes, standards or fiscal/financial incentives for low-emissions options)	Policies + national strategy for near zero-energy new buildings	Policies + national strategy for all new buildings to be near zero- energy by 2020 (OECD countries) or 2025 (non-OECD countries)
Retrofitting exis- ting buildings	No policies	Some policies (e.g. building codes, standards or fiscal/financial incentives for low-emissions options)	Policies + retrofitting strategy	Policies + strategy to achieve deep renovation rates of 5% annually (OECD) or 3% (non- OECD) by 2020
Energy efficiency in industry	No policies	Mandatory energy efficiency policies cover more than 26-50% of industrial energy use	Mandatory energy efficiency policies cover 51–100% of industrial energy use	Policies + strategy to reduce industrial emissions by 75%–90% from 2010 levels by 2050
(Net) zero deforestation	No policy or incentive to reduce deforestation in place	Some policies (e.g. incentives to reduce deforestation or support schemes for afforestation /reforestation in place)	Policies + national target for reaching net zero deforestation	Policies + national target for reaching zero deforestation by 2020s or for increasing forest coverage

ENDNOTES (continued)



- 6) The 1.5°C benchmarks are based on the Special Report on 1.5°C of the International Panel on Climate Change (2018). See the Brown to Green 2019 Technical Note for the specific sources used for this assessment.
- 7) Total primary energy supply data displayed in this Country Profile does not include non-energy use values. Solid fuel biomass in residential use has negative environmental and social impacts and is shown in the category 'other'.
- Large hydropower and solid fuel biomass in residential use are not reflected due to their negative environmental and social impacts.
- 9) The category 'electricity and heat' covers CO₂ emissions from power generation and from waste heat generated in the power sector. The category 'other energy use' covers energy-related CO₂ emissions from extracting and processing fossil fuels (e.g. drying lignite).
- 10) This indicator shows transport emissions per capita, not including aviation emissions.
- 11) This indicator adds up emissions from domestic aviation and emissions from international aviation bunkers in the respective country. Emissions by aircrafts in the higher atmosphere lead to a contribution to climate change greater than emissions from burning fossil fuels. In this Country Profile, however, only a radiative forcing factor of 1 is assumed.
- 12) This indicator includes only direct energy-related emissions and process emissions (Scope 1) but not indirect emissions from electricity.

- 13) This indicator includes emissions from electricity (Scope 2) as well as direct energy-related emissions and process emissions (Scope 1).
- 14) This indicator covers only gross tree-cover loss and does not take tree-cover gain into account. It is thus not possible to deduce from this indicator the climate impact of the forest sector. The definition of 'forest' used for this indicator is also not identical with the definition used for the indicator on page 3.
- 15) 'Effective carbon rates' are the total price that applies to CO_2 emissions, and are made up of carbon taxes, specific taxes on energy use and the price of tradable emission permits. The carbon pricing gap is based on 2015 energy taxes and is therefore likely to be an underestimate, as taxation has tended to increase in countries over time.
- 16) The database used to estimate public finance for coal is a bottom-up database, based on information that is accessible through various online sources, and is therefore incomplete. For more information, see to the Brown to Green 2019 Technical Note.
- 17) See the Brown to Green 2019 Technical Note for the sources used for this assessment.
- 18) Climate finance contributions are sourced from Biennial Party reporting to the UNFCCC. Refer to the Brown to Green Report 2019 Technical Note for more detail.

For more detail on the sources and methodologies behind the calculation of the indicators displayed, please download the Technical Note at: http://www.climate-transparency.org/g20-climate-performance/g20report2019

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